

## California Rehabilitation Oversight Board

#### **NOTICE OF PUBLIC MEETING** California Rehabilitation Oversight Board

The California Rehabilitation Oversight Board (C-ROB) will meet on Thursday, January 26, 2023, starting at 10:00 a.m. at the California State University, Sacramento, Sacramento State Harper Alumni Center, 7490 College Town Drive, Sacramento, CA 95819.

A campus map and driving directions are available at <u>http://www.csus.edu/campusmap</u>. Parking on campus is \$7. Permits may be purchased at self-serve kiosks throughout the parking lots. Parking rules are enforced 24-hours a day.

This notice can be accessed electronically from C-ROB's website: <u>www.crob.ca.gov</u>.

A copy of the agenda is enclosed.

If you would like to submit written materials pertaining to an agenda item for distribution to board members in advance of the meeting, please submit the materials to the address below no later than twelve o'clock noon (12:00 p.m.) on Friday, January 20, 2023, to allow staff time to distribute them to interested persons who have requested notice of board meetings.

#### Email to whitneyl@oig.ca.gov, or mail to address listed below.

If you need additional information, please call (916) 417-4092 or write to:

Linda Whitney, Board Secretary Office of the Inspector General 10111 Old Placerville Road, Suite 110 Sacramento, CA 95827

The meeting location is architecturally accessible to persons with physical disabilities. Persons who need auxiliary aids or other assistance for effective participation, should phone Linda Whitney at (916) 417-4092 or TTY (800) 735-2929 no later than five (5) working days prior to the board meeting.



# California Rehabilitation Oversight Board

#### AGENDA

Date: Thursday, January 26, 2023

**Time:** 10:00 a.m.

Location: California State University, Sacramento Harper Alumni Center 7490 College Town Drive Sacramento, CA 95819

#### **Open Session**

- 1. Call to order
- 2. Introduction and establish quorum
- 3. Review agenda
- 4. Review and approve minutes from the September 8, 2022, board meeting
- 5. Executive Director Updates
  - Legislation
  - 60-day Corrective Action Plan in response to the 2022 report recommendations
  - 2023 C-ROB Roadmap
- 6. Presentation by California Community College Chancellors Office
  - Rising Scholars Network
- 7. Board discussion regarding transfers of mentally ill incarcerated persons affecting continuity of rehabilitation
- 8. Board discussion regarding data collection for post-release housing needs
- 9. Future board meeting schedule
- **10.** Future agenda items
- **11.** Public comment
  - The board will accept public comment on any matter under its jurisdiction. Speakers are asked to limit their comments to three (3) minutes. The board cannot act on any public comment or other matters not on the agenda.
- 12. Adjournment

C-ROB Agenda January 26, 2023 Page 2

THE ORDER OF BUSINESS MAY BE CHANGED WITHOUT NOTICE. Notice is hereby given that the order of consideration of matters on this agenda may be changed without prior notice. The board will recess for a lunch break, if necessary.

Additional information on the California Rehabilitation Oversight Board and all public notices for meetings may be viewed and downloaded from C-ROB's website: <u>www.crob.ca.gov</u>.

Individuals requiring accommodation for disabilities (including interpreters and alternative formats) should contact Linda Whitney at (916) 417-4092 or TTY (800) 735-2929 at least five (5) working days prior to the scheduled meeting.

#### California Rehabilitation Oversight Board Minutes September 8, 2022 Meeting

The California Rehabilitation Oversight Board (C-ROB) met in open session at 10:00 a.m. on September 8, 2022, at the Sacramento State Harper Alumni Center.

**Board Members present: Amarik K. Singh**, Inspector General (Chairperson); **Jeffrey Macomber**, Undersecretary of Operations, for Kathleen Allison, Secretary, Department of Corrections and Rehabilitation (CDCR); **William Arroyo, M.D.**, Mental Health Representative (Speaker of the Assembly Appointee); **Tyler Sadwith**, Deputy Director for Behavioral Health for Jacey Cooper, State Medicaid Director and Chief Deputy Director, (Designee for Will Lightbourne, Director of the California Department of Health Care Services); **Stephanie Clendenin**, Director, California Department of State Hospitals; **William Honsal**, Sheriff, Humboldt County (Governor Appointee); **Alexa Sardina**, Assistant Professor, California State University, Sacramento (Chancellor of California State University appointee); **Carolyn Zachry**, Administrator, Adult Education Office, Career and College Transition Division, (Designee for Tony Thurmond, Superintendent of Public Instruction); **Tamika Nelson**, Chief Probation Officer, San Diego County (Senate Committee on Rules Appointee); and **Kellie Nadler** for LeBaron Woodyard, PhD, Dean, Academic Affairs (Designee for Eloy Ortiz Oakley, Chancellor, California Community Colleges).

#### Board Members absent: None

**Office of the Inspector General staff:** Ashley Barton-Schiele, Executive Director; James Spurling, Counsel to the Board; Junko Fujisue-Wells, Associate Governmental Program Analyst; and Linda Whitney, Board Secretary.

#### **Presenters:**

**CDCR:** Lisa Heintz Janene Delmundo Denise Allen

Public Comments:

Patricia Barrett

#### Item 1. Call to order

Chair Singh called the meeting to order at 10:01 am.

#### Item 2. Introduction and establish quorum

Chair Singh introduced the C-ROB Executive Director and the Office of the Inspector General staff participating in the meeting. She welcomed Chief Tamika Nelson to the board. She also announced that to be eco-friendly and cut costs of printing, meeting materials for the board members will be provided electronically unless hardcopies are specifically requested. Ms. Singh also commented that previous Inspectors General had abstained from any voting, but since there are no rules preventing the chairperson from voting, she will be participating in voting from now on.

#### Item 3. Review agenda

There were no comments concerning the agenda.

#### Item 4. Review and approve minutes from the June 30, 2022 board meeting

Dr. Arroyo moved to approve the minutes and Sheriff Honsal seconded the motion. T. Nelson, A. Sardina, and C. Zachry abstained. S. Clendenin, W. Honsal, A. Singh, and W. Arroyo voted to approve the minutes.

#### **Item 5. Executive Director Updates**

#### Legislation

Ms. Barton-Schiele reported that SB 903, which will have C-ROB review parolee post-release housing needs, has moved on to the Governor for signature.

#### Item 6. Board discussion regarding the September 15, 2022 draft report

The board reviewed the draft report. Dr. Arroyo suggested that we include links to key references in the report. There were no other suggestions or changes proposed.

#### Item 7. Board decision regarding the September 15, 2022 draft report

Dr. Arroyo moved to approve the report, Sheriff Honsal seconded the motion. S. Clendenin, T. Nelson, W. Honsal, C. Zachry, A. Singh, W. Arroyo, and A. Sardina voted to approve the report.

#### Item 8. Presentation by California Correctional Health Care Services

#### Integrated Substance Use Disorder Treatment Program

Lisa Heintz, Janene Delmundo and Denise Allen presented on CCHCS's ISUDT Program. Ms. Heintz reported that CDCR is aware that overdose deaths are a big problem in our country and in California. A majority of the incarcerated population have experienced some kind of trauma, and people who have experienced trauma are 15 times more likely to commit suicide. In addition, addiction damages dopamine receptors in the brain. It causes an unnatural high which can never be achieved again while damaging the body's ability to produce dopamine. CDCR works with the National Governor's Association and the Department of Health and Human Services to provide solutions to the substance use.

Ms. Delmundo reported that there are six major components to the ISUDT Program: screening and assessment, medication-assisted treatment, cognitive behavioral interventions, supportive housing, enhanced pre-release planning, and transition services. They start at intake, but also screen 15-24 months prior to release to help with the transition back into the community. As of yesterday, they had screened 89,250 patients and assessed 31,000.

Ms. Allen reported that they have a dashboard where the public can see the number of incarcerated people screened and assisted. There are 42% less incarcerated people on the waitlist. There has been a decrease in the number of skin infections for those in the ISUDT program.

Ms. Heintz reported that all incarcerated people are eligible for ISUDT if a need is determined during the screening. They also receive education to help stop possible overdose after release.

#### Item 9. Board discussion regarding proposed change to statutory publishing date

Ms. Barton-Schiele proposed a motion to allow the Inspector General to look into changing the statutory publishing date to October 15<sup>th</sup> to allow additional time to compile the annual report. W.

Arroyo moved to approve the motion and T. Nelson seconded the motion. S. Clendenin, T. Nelson, W. Honsal, C. Zachry, A. Singh, W. Arroyo, and A. Sardina voted to approve the motion.

#### Item 10. Board discussion on post-release needs

Ms. Barton-Schiele reported that this year's report incorporated more on post-release needs and programs. She asked the board members for suggestions of what information and data they would like to see on post-release needs and programs moving forward.

W. Arroyo suggested seeing the success of post-release to employment numbers, and how well rehabilitation services are contributing to employment, and information on permanent housing to determine how rehab services can be fine-tuned. W. Honsal suggested tracking what transition programs they are going into. Ms. Nelson wanted to know if there was any data on family engagement.

#### Item 11. Future board meeting schedule

Ms. Barton-Schiele proposed the following dates for 2023 board meetings: January 26, May 4, and September 12. She also proposed August 24, 2023 for the Report Writing Subcommittee Meeting. There were no conflicts from the board.

#### Item 12. Future agenda items

Ms. Barton-Schiele reviewed the previous agenda items suggested and the following were new suggestions: how does CDCR publicize its successes, and a presentation on the Rising Scholar Network.

#### Item 13. Public Comment

Patricia Barrett stated her son is incarcerated and has diabetes. She doesn't know of any dietician in the institutions and wants to know how she can buy healthier food options for her son since the items in the canteen aren't good choices for his diabetes. She stated that moving inmates to other blocks or yards causes setbacks.

#### Item 14. Adjournment

The meeting was adjourned at 11:53am.

C-ROB Secretary

Dated

#### Office of the Inspector General

2022 C-ROB

| Item | Recommendation / Description   | Action<br>Required by<br>Whom   | Proposed Action Plan  | Date to be<br>Completed | Implementation<br>Status | Comments /<br>Proof of Practice  |
|------|--|---|---|-------------------------|--------------------------|--|
| 1    | To assist in evaluation of program<br>efficacy, the Department should<br>utilize dynamic risk assessments to<br>measure the predictive risk of<br>recidivism before and after<br>rehabilitative programming. While<br>assessing static risk can be beneficial,<br>as it calculates a person's likelihood<br>to reoffend based on age and prior<br>offenses, it does not show the<br>likelihood to reoffend after<br>participation in rehabilitative<br>programming.  | Division of<br>Rehabilitative<br>Programs<br>(DRP),<br>Office of<br>Research<br>(OOR),<br>Division of<br>Adult<br>Institutions<br>(DAI) | The Department will not be moving to<br>modify its current validated risk<br>assessment program known as<br>California Static Risk Assessment.<br>To examine program efficacy, DRP—<br>in collaboration with OOR—began<br>conducting increased evaluations of<br>individuals participating in<br>rehabilitative programming relative to<br>recidivism in 2021. Thus far, data<br>shows individuals that complete<br>Educational and Career Technical<br>Education programming have lower<br>recidivism rates. | N/A                     | Not<br>Implemented       | No further action will be taken on this<br>recommendation, and the Department<br>considers this matter closed.   |
| 2    | The Department should create a<br>streamlined data collection tool for<br>rehabilitation. The tool should allow<br>for all departmental entities who<br>provide rehabilitation to access,<br>monitor, and document a person's<br>rehabilitative journey from the start<br>of incarceration to release from<br>departmental custody. The tool<br>should be actively monitored and<br>updated by rehabilitative staff to<br>ensure persons are in programs<br>consistent with their needs as well as,<br>progressing, participating, and<br>completing the programs. | DRP, OOR, DAI   | The Department will create a data<br>warehouse for linking rehabilitative<br>data within DRP Automated Re-Entry<br>Management System (ARMS) and<br>California Prison Industry Authority<br>systems to Strategic Offender<br>Management System data.<br>Upon completion of the warehouse,<br>interactive data dashboards will be<br>built to allow monitoring of<br>incarcerated individuals' commitment<br>lifecycle with the Department.   | June 2023               | Partially<br>Implemented | DRP, in collaboration with OOR, have<br>begun building the rehabilitative data<br>warehouse. The OOR has ingested ARMS<br>data, and it is currently working with DRP<br>to build out business rules for data. Some<br>basic reporting is being developed for<br>interim solution until dashboards can be<br>brought online.<br>In addition, DRP is looking into the<br>feasibility of enhancing the ARMS system<br>to include all types of rehabilitative<br>programming (such as grants), as well as<br>streamlining the referral process and |

#### Office of the Inspector General

2022 C-ROB

| ltem       | Recommendation / Description  | Action<br>Required by<br>Whom                            | Proposed Action Plan   | Date to be<br>Completed | Implementation<br>Status | Comments /<br>Proof of Practice  |
|------------|---|--|--|-------------------------|--------------------------|--|
| 2<br>Cont. | Active monitoring of progress allows<br>for staff to identify if a program needs<br>to be changed or if a person needs<br>assistance. Progress in these<br>programs or lack of progress could<br>indicate a person's willingness to<br>rehabilitate. This tool should also<br>track successful employment,<br>housing, and treatment while on<br>parole. This may help the<br>Department determine if and how a<br>person's rehabilitative programming<br>in prison impacts their reintegration.<br>The tool would also allow for the<br>Department to make evidence-based<br>management decisions on allocation<br>of resources. |  |  |                         |                          | monitoring of parolees in DRP's<br>community programs.   |
| 3          | The Department should initiate the<br>processing of SSA/SSI and VA benefit<br>applications earlier, since the<br>Department indicated these agencies<br>have historically taken longer to<br>process applications. This would<br>allow more incarcerated persons to<br>have completed application<br>dispositions upon release.   | DAI, Division<br>of Adult Parole<br>Operations<br>(DAPO) | The Supplemental Security Income<br>(SSI)/Social Security Disability<br>Insurance (SSDI) pre-release<br>application timelines are controlled<br>by the Social Security Administration<br>(SSA) and their regulations.<br>DAPOs' Transitional Case<br>Management Program provides<br>pre-release assistance for offenders<br>with completing and submitting their | N/A                     | N/A                      | No further action will be taken on this<br>recommendation, and the Department<br>considers this matter closed. |

#### Office of the Inspector General

2022 C-ROB

| ltem       | Recommendation / Description   | Action<br>Required by<br>Whom | Proposed Action Plan   | Date to be<br>Completed | Implementation<br>Status | Comments /<br>Proof of Practice  |
|------------|--|-------------------------------|--|-------------------------|--------------------------|--|
| 3<br>Cont. |  |                               | SSI/SSDI and Veterans Administration<br>(VA) applications at 120 days from<br>their Earliest Possible Release<br>Date (EPRD), as the SSA contract<br>dictates application submittals may<br>only begin at 90 days from the EPRD.   |                         |                          |  |
| 4          | Although not discussed in this report,<br>many prior reports have discussed<br>space. Space continues to be an issue<br>with the expansion of rehabilitative<br>programming. There are limited<br>spaces that can accommodate<br>programming, and these spaces are<br>often shared between different<br>rehabilitative programs at<br>institutions. Institutional staff have<br>worked well together to coordinate<br>program schedules with shared<br>spaces, but the Department should<br>work towards creating more<br>programming space to allow for<br>continued expansion of programs. | DRP, Facilities               | <ul> <li>The Department will redesign current<br/>DRP space for multi-use purpose to<br/>allow for different types of DRP<br/>programming.</li> <li>Identify underutilized space<br/>as a designation for<br/>programming.</li> <li>Use technology and laptops,<br/>as well as creative<br/>programming, to provide<br/>more flexibility in addressing<br/>space needs.</li> <li>Assess rehabilitative<br/>program space needs.</li> </ul> | Oct 2023                | Partially<br>Implemented | The Department is in the process of<br>updating all computer labs from desktop<br>setup to laptops in order to allow space to<br>conform to any programming need.<br>California Rehabilitation Center converted<br>unused space to multiple Integrated<br>Substance Use Disorder Treatment<br>programming spaces.<br>DRP is providing laptops to students via<br>the Technology for Incarcerated Persons<br>Participating in Academic Programs<br>Budget Change Proposal. The Peer<br>Literacy Mentor Program is an example of<br>creative programming whereby tutoring is<br>available outside of nontraditional<br>classrooms.<br>Attachments:<br>Item 4 - Budget Change Proposal FY<br>2019-20<br>Item 4 - Technology for Inmates<br>Participating in Academic Programs |

#### Office of the Inspector General

2022 C-ROB

| Item       | Recommendation / Description | Action<br>Required by<br>Whom | Proposed Action Plan | Date to be<br>Completed | Implementation<br>Status | Comments /<br>Proof of Practice   |
|------------|------------------------------|-------------------------------|----------------------|-------------------------|--------------------------|---|
| 4<br>Cont. |                              |                               |                      |                         |                          | CDCR will conduct an assessment of<br>rehabilitative program space needs after<br>prison closures have been determined. |
|            |                              |                               |                      |                         |                          | Attachment:<br>Item 4 - C5 Pic 3 Programming Space  |



### California Rehabilitation Oversight Board

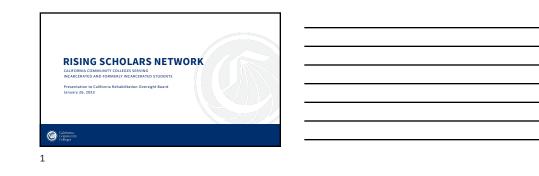
### Roadmap for the 2023 C-ROB Report

- 1. Tables
- 2. Selected Abbreviations
- 3. Introduction
- 4. C-ROB Meetings
- 5. Background
  - a. Preparing This Report and Disclaimer
- 6. Correctional Rehabilitation
- 7. California Logic Model
- 8. Assess High Risk
- 9. Assess Needs
  - a. Core Correctional Offender Management Profiling for Alternative Sanctions
  - b. Comprehensive Adult Student Assessment Systems
  - c. Reentry Correctional Offender Management Profiling for Alternative Sanctions
- 10. Develop Behavior Management Plans
- 11. Deliver Programs
  - a. Proposition 57 Public Safety and Rehabilitation Act of 2016
  - b. Program Grants
    - i. Innovative Programming Grants
      - 1. Victim Impact Grants
    - ii. California Reentry and Enrichment Grants
    - iii. Rehabilitative Investment Grants for Healing and Transformation
  - c. Academic Education Programs
    - i. Traditional Education
    - ii. Postsecondary and Continuing Education
    - iii. Career Technical Education Programs
  - d. Integrated Substance Use Disorder Treatment Program
    - i. ISUDT Future Departmental Plans
  - e. Offender Mentor Certification Program
  - f. California Prison Industry Authority
    - i. Industry Employment Program
    - ii. Joint Venture Program
  - g. Conservation Camps
  - h. Inmate Activity Groups
  - i. DRP TV
- 12. Measure Progress
  - a. Academic Education Progress
  - b. ISUDT Medication-Assisted Treatment (MAT) Monitoring
- 13. Prepare for Reentry
  - a. ISUDT Enhanced Prerelease Planning and Transition Services

Gavin Newsom, Governor

- b. Transitions Program
- c. California Identification Card Project
- d. Transitional Case Management Program (TCMP)
  - i. Benefit Outcomes and TCMP Dispositions
- e. Pre-Release Video Conferencing
- f. Transitional Community Programs
  - i. Male Community Reentry Program
  - ii. Custody to Community Transitional Reentry Program
  - iii. Alternative Custody Program
  - iv. Community Prison Mother Program
- 14. Reintegrate
  - a. Long-Term Offender Reintegration Programs
    - i. Long-Term Offender Reentry Recovery
    - ii. Transitional Housing Program
    - iii. Peer Reentry Navigation Network
  - b. Behavioral Health Reintegration
  - c. SUDT Community Aftercare
  - d. Resource Programs
    - i. Community-Based Coalition and Day Reporting Center
    - ii. Reentry Resource Center
    - iii. Parole and Community Team
  - e. Employment
    - i. Ventura Training Center
    - ii. Caltrans Parolee Work Crew Program
  - f. Housing
    - i. Housing Data
    - ii. Housing Programs
- 15. Follow Up
  - a. Recidivism for Offenders
  - b. Recidivism in CALPIA
  - c. Male Community Reentry Program Recidivism
  - d. Impact of Integrated Substance Use Disorder Treatment Program
- 16. 2023 Findings
- 17. Board Recommendations

1/20/23

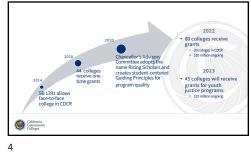


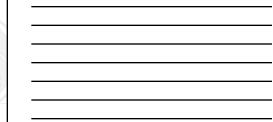




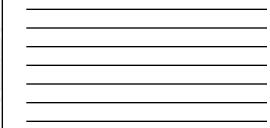


1/20/23



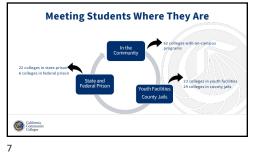


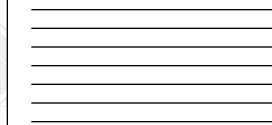


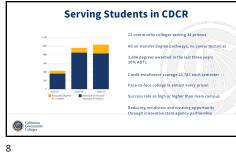


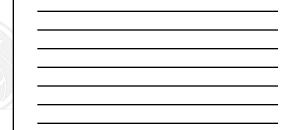


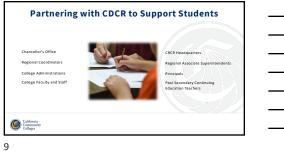
1/20/23

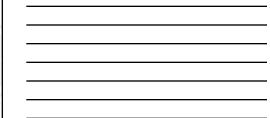


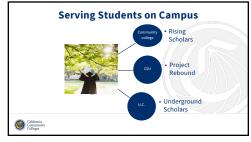


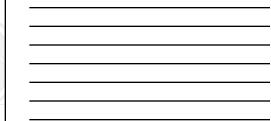














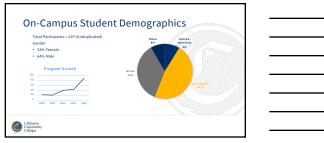






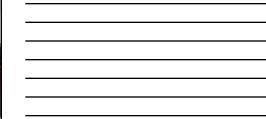
















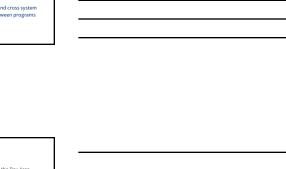




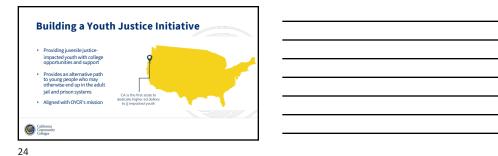




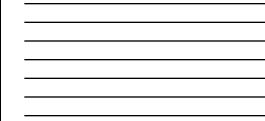












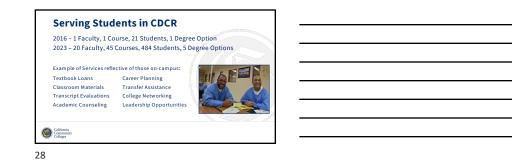






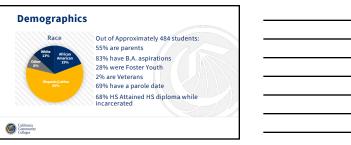














**PART 3. OF IMPRISONMENT AND THE DEATH PENALTY [2000 - 10008]** (*Part 3 repealed and added by Stats. 1941, Ch. 106.*)

**TITLE 1. IMPRISONMENT OF MALE PRISONERS IN STATE PRISONS [2000 - 3105]** ( *Title 1 repealed and added by Stats. 1941, Ch. 106.*)

**CHAPTER 7. Execution of Sentences of Imprisonment [2900 - 2981]** (Heading of Chapter 7 renumbered from Chapter 6 by Stats. 1941, Ch. 893. )

ARTICLE 2.5. Credit on Term of Imprisonment [2930 - 2936] (Article 2.5 added by Stats. 1976, Ch. 1139.)

In order to foster greater participation in rehabilitative programming and to reduce interruptions in incarcerated people's
 growth, self-exploration, improvement and skill building, the Department of Corrections and Rehabilitation shall conduct programming in a manner that accomplishes all of the following:

(a) Minimizes transfers from institutions, facilities, or sections of the institutions or facilities from disrupting an incarcerated person's programming. To accomplish this, the department shall solicit and prioritize voluntary facility transfers first.

(b) Prioritizes, to the greatest extent possible, an incarcerated person that has transferred from institutions, facilities, or sections of the institutions or facilities for nonadverse reasons to resume programming. To accomplish this, an incarcerated person shall be prioritized for similar programs at the new institution, facility, or sections of the institutions or facilities. If a program is temporarily canceled or terminated, the incarcerated person shall be prioritized for similar programming if available.

(c) Offers programming to the greatest extent possible, even if the institution, facility, or section of the institution or facility is restricting in-person programming for reasons including, but not limited to, a security or medical concern.

(d) Ensures alternatives to in-person programming are offered and that those alternatives do not limit or negatively affect the quality or quantity of in-person programming.

(e) Minimizes programming waitlist times to the greatest extent possible, especially in those institutions, facilities, or sections of institutions or facilities where programming waitlists exceed one year by, among other things, increasing virtual or in-person programming opportunities.

(f) Minimizes conflicts with an incarcerated person's work schedule.

(g) Is accessible in a timely manner to incarcerated persons that have recently changed status, security level, or facility.

(h) Offers a variety of programming opportunities to incarcerated persons regardless of security level or sentence length.

(Added by Stats. 2021, Ch. 579, Sec. 2. (AB 292) Effective January 1, 2022.)



Discussion on Data Collection for Post-Release Housing Needs

Data Collection Ideas

- Number of parolees experiencing homelessness
- Subset of parolees experiencing homelessness who have been experienced homelessness for 6 months or longer
- Subset of parolees experiencing homelessness who were previously identified as part of the Mental Health Services Delivery System (MHSDS)
- Number of incarcerated or formally incarcerated persons who have a risk of homelessness
- Employment rates for parolees experiencing homelessness
- Additional data on transitional housing
- Data on family enagagement if available

Possible Topics of Discussion

- Data the Board would like to see in addition to the above ideas
- Any housing programs available the Board is aware of
- Any studies the Board is aware of examining the housing among the previously incarcerated population